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U.S. Representative Brett Guthrie
Chairman, Energy and Commerce Health Subcommittee
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Re: Request to change Medicare policies detrimental to Independent Practices

Dear Honorable Chairman Guthrie:

Thank you very much for your interest. The issues we are facing continue to grow more complex and the cuts are becoming increasingly significant and survival of independent practices is more difficult and will be worsened with additional proposed cuts.

Although the administration continues to state that it does not intend to increase payments to insurers, the recent proposed adjustment—from 4.3% under the Biden administration to 7.2%—appears to contradict this position. This change represents an additional \$35 billion flowing to Medicare Advantage plans in 2026 compared to this year. For context, payment increases were 3.7% in 2025 and 3.3% in 2024.

Further, CMS is proposing to enroll patients automatically in Medicare Advantage Plans. We request you to address these issues with CMS to correct in fee schedule.

- 1. Modification of Practice Expenses of 6 to 11% Cuts for Independent Physicians by Adding a Modifier to Identify Independent Physicians**
- 2. Ambulatory Specialty Model (ASM) – Which is an Unproven Concept Leading to Major Access Issues and Cuts to be Removed as it also Conflicts with ACCESS (Advancing Chronic Care with Effective, Scalable Solutions) Model and WISeR (Wasteful and Inappropriate Service Reduction) Model, and Elimination of Inconsistent ASM Specialty Model Program.**
- 3. Reversal of Efficiency Cuts of 2.5% as There is No Efficiency as Studies Show that AI May Help if at All, 20 Seconds Per Note**

Following is a brief explanation:

- 1. Modification of Practice Expenses of 6 to 11% Cuts for Independent Physicians by Adding a Modifier to Identify Independent Physicians**

With respect to practice expense, CMS is implementing a 50% practice management cut based on the assumption that 80% of physicians are hospital-employed, and therefore only 20% would be affected. This assumption is inaccurate. Nearly 45% of physicians are independent, meaning these reductions will impact approximately 45% of physicians whenever services are performed in hospitals or ASCs.

National data show that:

1. 23 million surgeries take place in ambulatory surgery centers (ASCs)
 - 90% of these surgeries are performed by independent physicians
 - There are approximately 5,530 ASCs nationwide, accounting for more than 23 million procedures annually.
2. 31.5 million surgeries occur in hospital outpatient departments (40% of these are performed by independent physicians, 10 million on Medicare patients)
3. 51.4 million inpatient surgeries are performed each year (CDC)

Once Medicare sets these rates, other payers typically follow.

As a result, independent physicians will face an estimated 6% to 11% reduction in reimbursement for services performed in hospitals and ASCs. This will further destabilize independent practices, which are already under severe financial pressure due to declining reimbursement and rising costs for staffing, supplies, and operations.

We urgently hope action will be taken to address these issues at least for next year in the fee schedule.

2. Ambulatory Specialty Model (ASM) – Which is an Unproven Concept Leading to Major Access Issues and Cuts to be Removed as it also Conflicts with ACCESS (Advancing Chronic Care with Effective, Scalable Solutions) Model and WISeR (Wasteful and Inappropriate Service Reduction) Model, and Elimination of Inconsistent ASM Specialty Model Program.

The Ambulatory Specialty Model (ASM) program presents numerous conflicts and may be the most harmful of all, resulting in projected cuts of approximately 9%. It overlaps with and contradicts other programs, including:

- ACCESS (Advancing Chronic Care with Effective, Scalable Solutions) Model
- WISeR (Wasteful and Inappropriate Service Reduction) Model

These programs are inconsistent with the ASM framework, which itself lacks evidence-based validation and has not been tested in real-world practice. We do understand that HR6361 will basically remove WISeR Model, we would like to see the same for ASM. It should be stopped before implementation. WISeR is already abusive and impeding access to patient care.

3. Reversal of Efficiency Cuts of 2.5% as There is No Efficiency as Studies Show that AI May Help if at All, 20 Seconds Per Note

The administration has taken the position that physician efficiency has increased due to AI and has therefore implemented a permanent 2.5% cut to physician work value. Based on how the policy is presented, it appears that an additional 2.5% reduction may follow. It is crucial that 25% cuts of 2026 be reversed and no more cuts can be implemented.

However, a recently published randomized controlled trial demonstrated that AI scribes saved UCLA physicians only 20 seconds per note — a result that is far from transformative ([Lukac et al., “Ambient AI scribes in clinical practice: A randomized trial,” *NEJM AI* 2025; 2:12](#)). This was a well-designed randomized controlled trial using an intention-to-treat analysis, meaning outcomes were averaged across all randomized clinicians, including those who rarely or never used the AI scribe and therefore could not benefit from it. Moreover, the vast majority of physicians (including 90% of independent physicians and most hospital-based physicians) are not using AI at all, yet CMS has applied this cut broadly across the entire physician workforce.

A brief explanation has been provided above for all of the issues. Detailed explanations have been provided in the enclosed comment letters and articles.

1. [Comment letter to CMS, Robert F. Kennedy, Jr., and Mehmet Oz, MD, from Laxmaiah Manchikanti, MD, Mahendra Sanapati, MD, and the American Society of Interventional Pain Physicians \(ASIPP\) Re: CMS-1832-P Medicare and Medicaid Programs; CY 2026 Payment Policies Under the Physician Fee Schedule and Other Changes to Part B Payment and Coverage Policies; Medicare Shared Savings Program Requirements; and Medicare Prescription Drug Inflation Rebate Program. September 11, 2025.](#)
2. [Manchikanti L, et al. Physician Payment Reform in Interventional Pain Management: Balancing Cost, Quality, Access, and Survival of Independent Practices. *Pain Physician* 2025; 28:377-396](#)
3. [Manchikanti L, et al. Escalating growth of spending on Medicare Advantage plans: Save Medicare from insolvency and balance the budget. *Pain Physician* 2025; 28:359-376](#)
4. [Manchikanti L, et al. Non-partisan proposal for reforming physician payment system and preserving telehealth services. *Pain Physician* 2025; 28:E329-E335](#)

In summary, once again all the efforts have been futile for the past year. We are hoping that starting early and asking them to not publish these items in the rule may be helpful. Once the rule has been published, they are never going to listen to anyone, including the Congress. Thus, once again we sincerely request you to take action on this.

Thank you very much for your assistance. Please feel free to contact us if you have any questions.

Thank you,

Laxmaiah Manchikanti, MD

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